January 31, 2019

Seema Verma, Administrator Centers for Medicare & Medicaid Services Department of Health and Human Services Hubert H. Humphrey Building 200 Independence Avenue, SW Washington, DC 20201

## Dear Administrator Verma:

The undersigned organizations represent a diverse and broad community of patient advocates, laboratories, physicians, diagnostic test manufacturers, and other health care providers committed to ensuring cancer patients have access to clinically appropriate, high-quality cancer care. We are very concerned about recent developments regarding the Centers for Medicare and Medicaid Services' (CMS) implementation of the National Coverage Determination (NCD) for Next Generation Sequencing (NGS) for Medicare Beneficiaries with Advanced Cancer. We believe that the new interpretation will restrict patients' access to medically necessary and relevant testing of germline mutations in cancer patients and will adversely impact cancer patients' care and outcomes.

It is our understanding that despite the NCD being requested for a somatic-based test, CMS has instructed Medicare Administrative Contractors (MACs) to apply the terms of the NCD to both somatic and germline NGS-based testing for patients with cancer. *The implication of this interpretation is both germline and somatic tumor NGS-based testing will become non-covered for Medicare beneficiaries with early-stage cancer*. Our organizations believe that the inclusion of NGS-based testing for germline mutations represents significant policy overreach by CMS that will have unintended consequences on the care delivered to Medicare beneficiaries, particularly those who may have a genetic predisposition to cancer based on a family history or other relevant criteria.

MACs have implemented local coverage determinations (LCDs) that provide coverage for germline testing of cancer when supported by clinical guidelines, including NGS-based tests for germline mutations for breast, ovarian and colon cancers. NGS-based testing has become the standard of care for cancer patients, yet nine months after releasing its NCD Decision Memo, CMS has elected to move forward with an overly broad interpretation of the NCD that contradicts and reverses previously established policies. As a result, the NCD will supersede existing LCDs that provide coverage for NGS-based testing for hereditary breast and ovarian cancer syndromes and Lynch syndrome in patients who do not have advanced cancer. *There was no notice and comment period on the removal of this coverage and no discussion of this Medicare benefit in the Decision Memo.* Consequently only tests utilizing older, less-advanced, and more expensive non-NGS methods will be eligible for Medicare coverage. If the agency continues to proceed with this problematic interpretation that expands the NCD to germline testing for patients with cancer, patients with early stage cancer will receive suboptimum care.

Numerous organizations submitted comments on the proposed NCD expressing concern and advocated that CMS allow MACs to retain the authority to maintain their existing LCDs, like those for BRCA 1 and BRCA 2 genetic testing and for Lynch syndrome, and implement new policies in their jurisdiction for germline and other NGS-based testing that is not related to advanced cancers. While we were pleased that CMS finalized the NCD to allow MACs to retain the ability to develop LCDs for certain NGS-based

tests, we are now very alarmed that CMS is communicating instructions that do not align with what is outlined in the finalized NCD.

Our organizations urge CMS to revise its current interpretation of the NCD by limiting it to somatic tumor testing and to communicate this change to the MACs. CMS should not create additional barriers to Medicare beneficiaries' access to clinically appropriate NGS-based testing to which other non-Medicare patients have access.

As providers, patient advocates, diagnostic test manufacturers, and laboratories, our collective aim remains to ensure that high quality, clinically-proven NGS-based testing continues to be available broadly when appropriate. We welcome the opportunity to work with CMS to ensure that the agency's coverage policies do not negatively impact cancer patients.

## Sincerely,

AdvaMedDx

AliveAndKickn

**Ambry Genetics** 

American Association of Clinical Chemistry

American Clinical Laboratory Association

American College of Medical Genetics and Genomics

American Medical Association

American Society for Clinical Pathology

American Society of Breast Surgeons

American Society of Clinical Oncology

American Society of Hematology

**Answer Cancer Foundation** 

Association for Molecular Pathology

Association of American Cancer Institutes

**Association of Community Cancer Centers** 

Association of Pathology Chairs

Biodesix

**BioReference Laboratories** 

Bonnie J. Addario Lung Cancer Foundation (ALCF)

CancerCare

Castle Biosciences

**CCARE Lynch Syndrome** 

College of American Pathologists

**Colon Cancer Coalition** 

Colorectal Cancer Alliance

Columbia University Irving Medical Center

Diaceutics

Fight Colorectal Cancer

FORCE: Facing Our Risk of Cancer Empowered

**HIS Breast Cancer Awareness** 

ICAN, International Cancer Advocacy Network

Illumina

Intermountain Precision Genomics

International Society of Nurses in Genetics

Invitae

**Laboratory Corporation of America Holdings** 

Living Beyond Breast Cancer

Lung Cancer Alliance (LCA)

Lynch Syndrome International

Malecare Cancer Support

Myeloma Crowd

**Myriad Genetics** 

National Association of Nurse Practitioners in Women's Health

National Patient Advocate Foundation

NothingPink

Ovarian Cancer Research Alliance

Penn Medicine

Personalized Medicine Coalition

**Quest Diagnostics** 

Seattle Children's Hospital

Sema4

**SHARE Cancer Support** 

Sharsheret

Stupid Cancer

Susan G. Komen

The Coalition for 21st Century Medicine

The Englander Institute for Precision Medicine at Weill Cornell Medicine

The Jewish Federations of North America

Thermo Fisher Scientific

**Triage Cancer** 

**UW Medicine** 

**Washington Colon Cancer Stars** 

Young Survival Coalition

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